

Message Text

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PAGE 01 STATE 082206
ORIGIN EA-12

INFO OCT-01 EUR-12 ISO-00 DODE-00 INT-05 NEA-10 SIG-03
MMO-01 IO-13 AID-05 TRSE-00 OMB-01 CIAE-00 PM-05
H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02
SS-15 USIA-06 XMB-02 /113 R

DRAFTED BY EA/ANP:WBODDE :INTERIOR/OMSN:JBERG
APPROVED BY EA:RBOAKLEY
DOD/ISA:JREINERTSON (DRAFT)
INT/OMSN:JBERG (DRAFT)
INT/OTA:JDEYOUNG (DRAFT)
EUR/CE:BARKLEY
EA/J:FEATHERSTONE
EUR/UK:SHUMATE
NEA/IAI:MCBRIDE
EA/K:PORTER
MICRONESIAN WORKING GRP (DRFT)
EUR/WE:EDUBBINS

-----048498 311113Z /11

R 302009Z MAR 78
FM SECSTATE WASHDC
TO AMEMBASSY TOKYO
AMEMBASSY CANBERRA
AMEMBASSY WELLINGTON
AMEMBASSY SEOUL
AMEMBASSY TEL AVIV
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY BONN
CINCPACREP GUAM

C O N F I D E N T I A L STATE 082206

CINCPACREP PASS HICOM, GOV NMI, STATUS LNO

E.O. 11652: GDS
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TAGS: ECON, TQ

SUBJECTTHIRD COUNTRY ASSISTANCE TO MICRONESIA

1. BEGIN SUMMARY: LOOKING AHEAD TO THE POST TRUSTEE-
SHIP P-RIOD IT IS UNITED STATES POLICY TO ENCOURAGE

SELECTED THIRD-COUNTRY GOVERNMENT ASSISTANCE TO THE TRUST TERRITORY OF THE PACIFIC ISLANDS (TTPI OR MICRONESIA). OUR GOAL IS TO PROMOTE ECONOMIC DEVELOPMENT IN THE TRUST TERRITORY AS IT MOVES TOWARDS A NEW POLITICAL STATUS. WE HAVE RECEIVED INQUIRIES ABOUT OUR POLICY TOWARDS THIRD-COUNTRY ASSISTANCE AND THIS TELEGRAM IS INTENDED TO PROVIDE THE EMBASSY AND HOST GOVERNMENTS WITH DESCRIPTION OF CURRENT USG POLICY AND PROCEDURES. END SUMMARY. (UNCLASSIFIED)

2. BACKGROUND. THE TTPI HAS BEEN ADMINISTERED BY THE US AS A UN STRATEGIC TRUST TERRITORY SINCE 1947. ITS PRESENT 115,000 INHABITANTS ARE OF AT LEAST SIX SEPARATE CULTURAL AND LINGUISTIC GROUPS OF DIFFERING SIZES AND ARE TRUST TERRITORY CITIZENS. THE TTPI IS ADMINISTERED THROUGH THE DEPT. OF INTERIOR BY A PRESIDENTIALLY-APPOINTED HIGH COMMISSIONER (HICOM) LOCATED AT SAIPAN AND IN THE CASE OF THE NORTHERN MARIANA ISLANDS BY A LOCALLY ELECTED GOVERNOR. FOR ADMINISTRATIVE PURPOSES,

IT IS DIVIDED INTO SEVEN DISTRICTS WHICH GENERALLY EQUATE TO THE CULTURAL DIVISIONS. FOR FY 1979, THE US CONGRESS HAS AUTHORIZED A GOVERNMENT OPERATIONS AND CONSTRUCTION GRANT OF DOLLARS 122 MILLION FOR THE TTPI EXCLUSIVE OF THE NORTHERN MARIANA ISLANDS DISTRICT. PER CAPITA INCOME IS ABOUT DOLLARS 850. THE UNFAVORABLE IMPORT-EXPORT RATIO
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OF NINE TO ONE IS UNDERWRITTEN BY THE SIZABLE US GRANT. FOR SOME YEARS IT WAS US POLICY TO PROHIBIT ALL NON-US ECONOMIC AND FINANCIAL ASSISTANCE TO THE TTPI. THIS POLICY WAS CHANGED IN 1974 TO PERMIT PRIVATE FOREIGN INVESTMENT AND IN RECENT YEARS THE POLICY HAS BEEN MODIFIED TO PERMIT LIMITED THIRD-COUNTRY GOVERNMENT ASSISTANCE. (UNCLAS)

3. CURRENT US POLICY IS TO SEEK TERMINATION OF THE TRUSTEESHIP BY 1981. TO THAT END, WE HAVE BEEN NEGOTIATING WITH THE MICRONESIANS CONCERNING THEIR FUTURE POLITICAL STATUS FOLLOWING TERMINATION. IN 1975, NEGOTIATIONS WITH THE NORTHERN MARIANA ISLANDS (NMI) WERE COMPLETED AND IN 1976, US PUBLIC LAW 94-241 APPROVED THE COVENANT PROVIDING COMMONWEALTH STATUS FOR THAT DISTRICT UPON TRUSTEESHIP TERMINATION. THE NMI IS NOW ADMINISTERED SEPARATELY FROM THE REST OF THE TTPI UNDER AN ELECTED GOVERNOR AND LOCALLY ADOPTED CONSTITUTION. OUR NEGOTIATIONS WITH THE REMAINING DISTRICTS SEEK AGREEMENT ON A POLITICAL STATUS OF FREE ASSOCIATION UNDER WHICH THE MICRONESIANS WOULD ACHIEVE FULL INTERNAL SELF-GOVERNMENT WHILE THE US WOULD RETAIN AUTHORITY IN DEFENSE AND IN FOREIGN AFFAIRS WE WILL ASSIST THE MICRONESIANS AS MUTUALLY AGREED. AS 1981 APPROACHES, THE

MICRONESIAN LEADERSHIP IS BECOMING UNDERSTANDABLY MORE CONCERNED ABOUT ECONOMIC DEVELOPMENT IN THE POST-TRUSTEESHIP PERIOD, ESPECIALLY SINCE THEY BELIEVE US FINANCIAL ASSISTANCE UNDER A NEW POLITICAL STATUS WILL BE QUITE A BIT LESS THAN PRESENT LEVELS. (UNCLASSIFIED)

4. POLICY: ACTING AS ADMINISTRATING AUTHORITY UNDER THE UNITED NATIONS TRUSTEESHIP AGREEMENT THE UNITED STATES PERMITS OUTSIDE GRANT OR TECHNICAL ASSISTANCE TO THE TTPI. THE USG WILL NOT AUTHORIZE CAPITAL ASSISTANCE (E.G. SOFT LOANS) WHICH WOULD CREATE INTERNATIONAL INDEBTEDNESS FOR WHICH THE US COULD BE RESPONSIBLE. OUR POLICY OBJECTIVE IS TO PROMOTE ECONOMIC DEVELOPMENT IN PREPARATION FOR THE TERMINATION OF THE UN TRUSTEESHIP. (UNCLASSIFIED)
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5. PROCEDURE:

A. ALL THIRD COUNTRY ASSISTANCE (I.E. GRANT OR TECHNICAL) TO THE TTPI REQUIRES FORMAL UNITED STATES GOVERNMENT APPROVAL. (UNCLASSIFIED)

B. PROPOSALS FOR THIRD COUNTRY ASSISTANCE MAY BE INITIATED BY THIRD COUNTRIES, THE UNITED STATES GOVERNMENT OR THE MICRONESIANS. HOWEVER, BEFORE A FORMAL PROPOSAL IS MADE THE INITIATOR SHOULD CONSULT WITH UNITED STATES GOVERNMENT OFFICIALS. (IN THIRD COUNTRIES - THE US EMBASSY, IN MICRONESIA - THE TTPI HICOM OR HIS DESIGNATE, IN THE NMI, THE GOVERNOR. (UNCLASSIFIED)

C. SHOULD THE MICRONESIANS INITIATE SUGGESTIONS FOR THIRD COUNTRY ASSISTANCE, CONSULTATIONS WILL TAKE PLACE BETWEEN THE HICOM (OR HIS DESIGNATE) AND THE MICRONESIANS TO OBTAIN AGREEMENT ON THE NATURE AND FOCUS OF THE PROPOSED ASSISTANCE, THE USG WILL THEN UNDERTAKE TO INFORMALLY APPROACH THE POTENTIAL DONOR. IF THE DONOR COUNTRY AND THE USG AGREE TO THE PROPOSAL THE USG WILL MAKE A FORMAL REQUEST FOR THE ASSISTANCE ON BEHALF OF THE MICRONESIANS. (UNCLASSIFIED)

D. FOLLOWING THE USG SUBMISSION OF THE FORMAL PROPOSAL TO THE DONOR COUNTRY, THE DONOR AID-AGENCY AND THE APPROPRIATE TTPI COUNTERPART DEPARTMENT (UNDER THE HIGH COMMISSIONER'S AUTHORITY) WORK OUT THE DETAILS OF IMPLEMENTATION EITHER DIRECTLY OR THROUGH THE US DIPLOMATIC MISSION IN THE DONOR COUNTRY. (UNCLASSIFIED)

E. A FORMAL AGREEMENT BETWEEN THE DONOR COUNTRY AND THE
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UNITED STATES GOVERNMENT CAN THEN BE SIGNED.
(UNCLASSIFIED)

6. PROCEDURES FOR THIRD COUNTRY ASSISTANCE TO THE NORTHERN MARIANAS ARE SLIGHTLY DIFFERENT GIVEN THE SPECIAL STATUS OF THE NMI. FOR EXAMPLE, THE ACTIONS OF THE TTPI HIGH COMMISSIONER DESCRIBED ABOVE WILL IN THE CASE OF THE NMI BE UNDERTAKEN BY THE GOVERNOR (OR HIS DESIGNATE) IN COORDINATION WITH THE INTERIOR AND STATE DEPARTMENTS. US POLICY TOWARDS THE NMI IS EVOLVING AS THE NMI MOVES TOWARDS COMMONWEALTH STATUS AND WE HOPE TO COOPERATE CLOSELY IN DEVELOPING NEW AND FLEXIBLE PROCEDURES GIVEN THE SPECIAL RELATIONSHIP BETWEEN THE NMI AND THE UNITED STATES. (UNCLASSIFIED)

7. (BEGIN CONFIDENTIAL)

FYI. WE DO NOT WISH TO CHARACTERIZE THE CONTENTS OF THIS TELEGRAM AS A MAJOR CHANGE IN POLICY BECAUSE THE POLICY HAS BEEN IN A STATE OF TRANSITION FOR SOME TIME (E.G. THERE ARE ALREADY JAPANESE GOVERNMENT TECHNICIANS WORKING IN MICRONESIA). WE DO NOT WISH TO STIMULATE INTEREST IN COUNTRIES WHICH MIGHT EXERT A DESTABILIZING INFLUENCE ON THE TRUST TERRITORY AND ARE SENDING THIS

MESSAGE TO FRIENDLY EMBASSIES WHICH WE THINK MIGHT HAVE AN INTEREST IN ASSISTING MICRONESIA. WE SUGGEST THE EMBASSY MAKE A LOW-KEY APPROACH TO YOUR HOST GOVERNMENT OFFICIALS IN THE CONTEXT OF BRINGING THEM UP TO DATE ON US-MICRONESIA RELATIONS. (END CONFIDENTIAL)

8. FOR CANBERRA: THE ECONOMIC RELATIONSHIP BETWEEN THE MARSHALL ISLANDS AND NAURU HAS ALREADY DEVELOPED TO A POINT WHERE THE USG TOLERATES A HIGHER DEGREE OF DIRECT MICRONESIAN-NAURUAN CONTACT THAN WITH ANY OTHER THIRD COUNTRY. HOWEVER, WE WOULD LIKE TO HAVE A GREATER DEGREE OF KNOWLEDGE ABOUT THIS RELATIONSHIP THAN
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CURRENTLY EXISTS. PLEASE BRING THE CONTENTS OF THIS TELEGRAM TO THE ATTENTION OF NAURUAN OFFICIALS IN AUSTRALIA AND REQUEST THAT THEY KEEP US INFORMED AS TO ECONOMIC RELATIONS BETWEEN NAURU AND THE MARSHALLS. (UNCL)

9. FOR TEL AVIV: MARSHALL ISLAND OFFICIALS HAVE EXPRESSED AN INTEREST IN OBTAINING TECHNICAL ASSISTANCE

FROM ISRAELI EXPERTS ON DESERT AGRICULTURE. EMBASSY
CAN EXPECT ADDITIONAL INFORMATION FROM US. (UNCLASSIFIED)

10. FOR HICOM: WE LEAVE TO YOU THE QUESTION OF HOW BEST
TO INFORM THE MICRONESIANS OF THE CONTENTS OF THIS
TELEGRAM. (UNCLASSIFIED)

11. FOR TOKYO: IN VIEW OF MOFA'S RECENTLY DISPLAYED
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ALREADY PROVIDES ASSISTANCE, EMBASSY MAY WISH TO CONSIDER
SIMPLY PASSING WRITTEN COPIES OF PARAGRAPHS 2 THROUGH 6
OF THIS MESSAGE TO MIDDLE WORKING LEVEL. COOPER

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PAGE 01 STATE 082206
ORIGIN EB-04

INFO OCT-01 EUR-08 ISO-00 /013 R

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DRAFTED BY EB/OT/GCP:C MAST

APPROVED BY EB/OT/GCP:CMAS

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FM SECSTATE WASHDC

TO AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 082206

FOL RPT STATE 082206 ACTION TOKYO CANBERRA WELLINGTON SEOUL
TEL AVIV LONDON PARIS BONN CINCPACREP GUAM 30 MAR 78 QUOTE

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UNQUOTE CHRISTOPHER

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Message Attributes

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Capture Date: 01 jan 1994
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Current Classification: UNCLASSIFIED
Concepts: ECONOMIC ASSISTANCE, ECONOMIC DEVELOPMENT, INDEPENDENCE
Control Number: n/a
Copy: SINGLE
Draft Date: 30 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE082206
Document Source: CORE
Document Unique ID: 00
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Enclosure: n/a
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Film Number: D780139-1218
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t1978037/aaaaafiy.tel
Line Count: 457
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Litigation Codes:
Litigation History:
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Message ID: 4d0a6ec7-c288-dd11-92da-001cc4696bcc
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Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
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Retention: 0
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Review Content Flags:
Review Date: 03 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3334100
Secure: OPEN
Status: NATIVE
Subject: THIRD COUNTRY ASSISTANCE TO MICRONESIA
TAGS: ECON, TQ
To: TOKYO CANBERRA MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/4d0a6ec7-c288-dd11-92da-001cc4696bcc
Review Markings:
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US Department of State
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